



PAB

**POLICE
ACCOUNTABILITY
BOARD**

QUARTERLY REPORT

**Prepared by:
Accountability and Transparency Division**

Date Issued: 1/9/2026

Reporting period: 10/1/25 – 12/31/25

Reports received during the Q4 reporting period: 17

STATEMENT OF AUTHORITY

Pursuant to Rochester City Charter Article XVIII § 18-1, “The Police Accountability Board (PAB) is an independent office of municipal government and mechanism to investigate such complaints of police misconduct and to review and assess Rochester Police Department (RPD) patterns, practices, policies, and procedures. The Police Accountability Board shall ensure public accountability and transparency over the powers exercised by sworn officers of the Rochester Police Department.”

The Police Accountability Board (PAB) accepts reports related to officer conduct, including alleged misconduct and concerns about the practices, patterns, and policies of the Rochester Police Department. Civilian complaints are analyzed not only for individual violations but also for potential systemic issues within RPD procedures and practices.

In alignment with Article XVIII § 18-11(A), the PAB continues to publish monthly data on the reports received by the Board, including any insights that support broader policy oversight and reform.

For more information and access to this report, visit www.rocpab.org

CURRENT SCOPE OF PAB’s WORK

As of April 28, 2025, the Police Accountability Board’s authority to independently investigate individualized allegations of police misconduct, issue subpoenas, and recommend discipline has been legally revoked. Despite these limitations, the PAB remains fully authorized and committed to:

- Accepting and documenting public complaints
- Reviewing complaints to identify systemic issues
- Conducting oversight investigations focused on policy-level concerns
- Publishing formal Proposals for Change to inform public policy
- Leading citywide community engagement and public education initiatives
- Advancing data transparency and institutional accountability

SUMMARY OF COMPLAINTS RECEIVED

In the second Quarter of the 25-26 fiscal year, the Police Accountability Board received 17 complaints submitted through various channels, including the online portal, phone, email, United States Postal Service and in person submission. October saw the largest number of complaints received, accounting for 41% of those received this Quarter, while our online portal was the most common method of complaint receipt for the second quarter running, also accounting for 41% of complaints. Complaint distribution by month and method of receipt can be seen in the graphs below.

METHOD OF COMPLAINTS RECEIVED

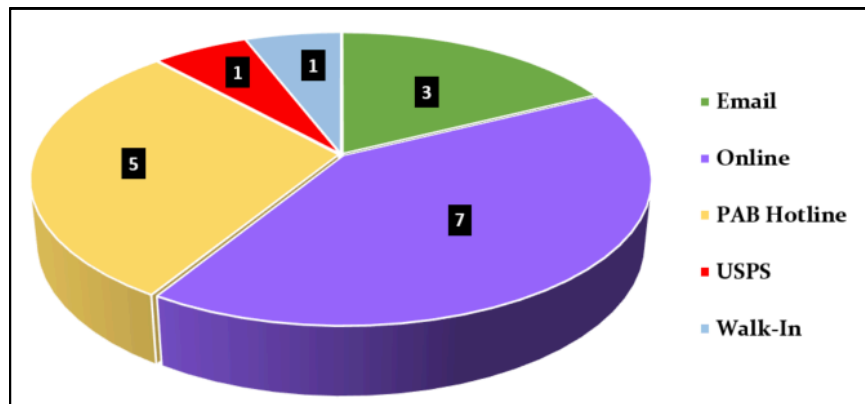


Table 1

MONTH OF COMPLAINT RECEIPT

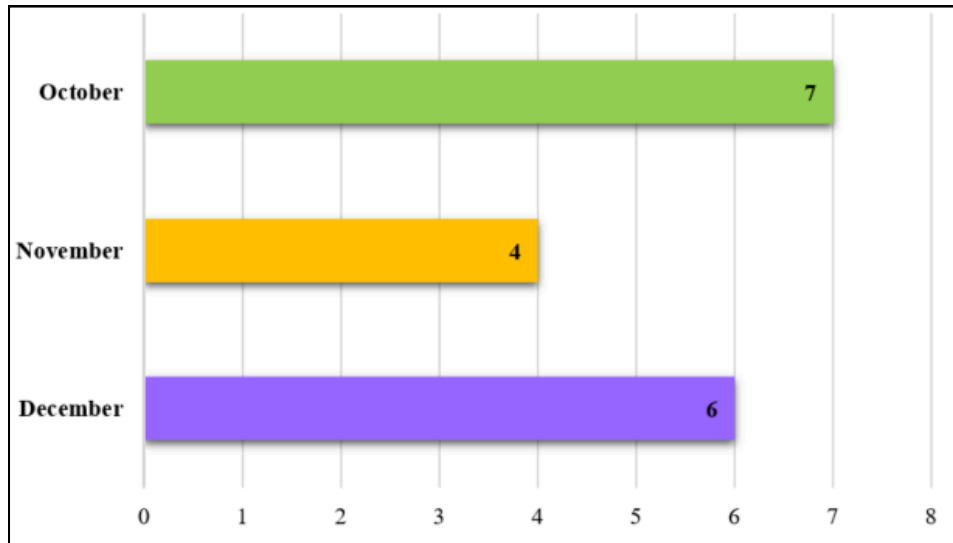


Table 2

COMPLAINT LANGUAGE

The Police Accountability Board is committed to providing accessible services to all members of the Rochester community. Between October 1st and December 31st of 2025, we received 17 complaints in English. No complaints were submitted in Spanish or American Sign Language during this reporting period. While not inherently a concern, this data point may warrant ongoing monitoring to ensure equitable access for Spanish-speaking residents.

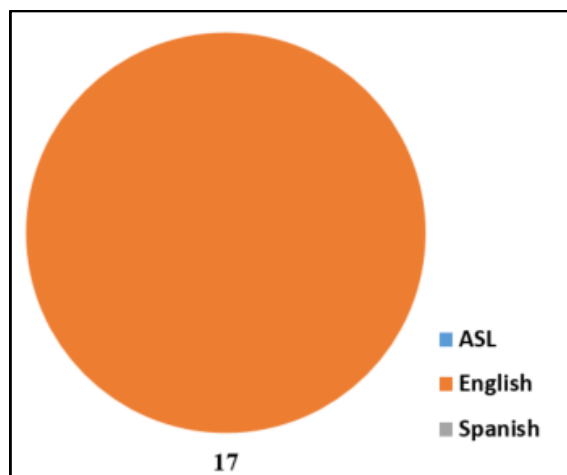


Table 3

COMPLAINT CATEGORY

Each complaint received by the PAB is categorized according to the form of misconduct alleged in the complaint. In the second Quarter of the 25-26 fiscal year, the category with the greatest number of complaints received was Failure to Act (8), followed closely by Falsification (6) and Wrongful Arrest (6).

Note: a single complaint can be assigned multiple categories, depending on the substance of the associated incident. For example, a complainant may allege both Discrimination and Use of Force during an interaction with the RPD, as well as recommend a change to RPD policy. In this case, the complaint would be associated with all three categories. As a result, the total number of complaints by category in the table below (35) is greater than the number of complaints received this month (17). For more information regarding complaint categories, please see the definitions at the conclusion of this report.

COMPLAINTS BY CATEGORY

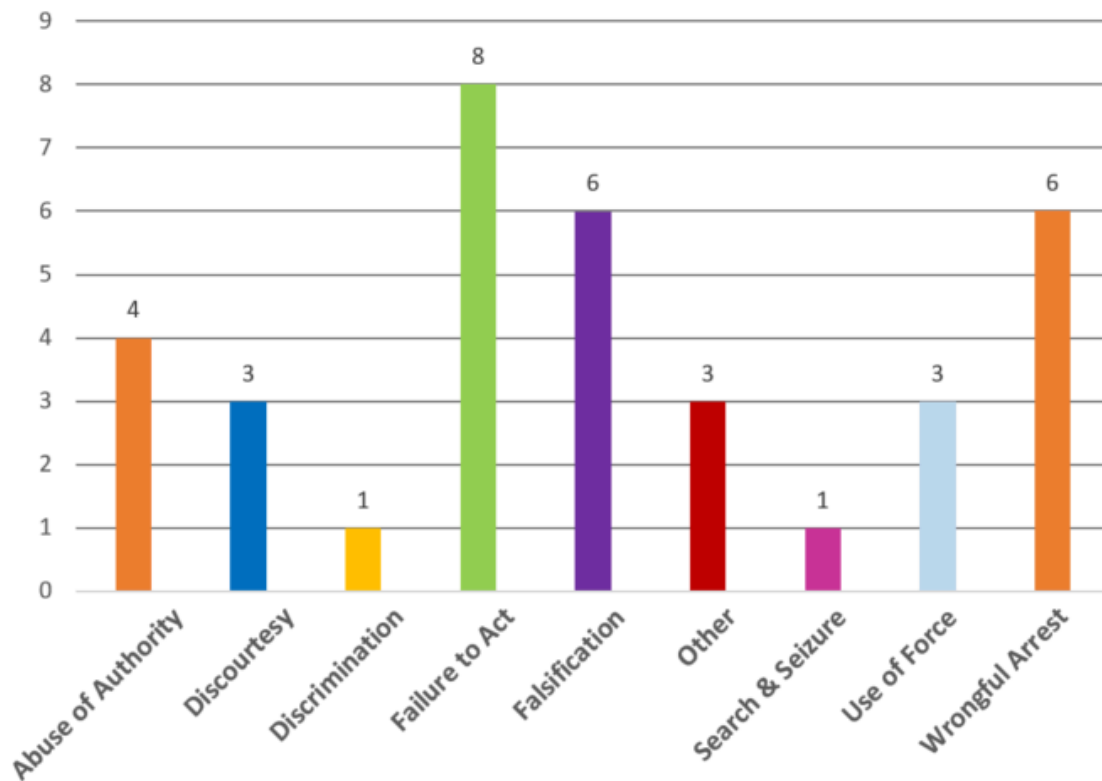


Table 4

The table below provides details regarding each complaint received during Q2, covering the period between October 1, 2025 and December 31, 2025. The Public Tracking Number (PTN), category of complaint, and incident ZIP code are listed for each complaint.

PTN	Complaint Category	Incident ZIP Code
2025-0110	Failure to Act	14611
2025-0111	Discourtesy	14621
2025-0112	Wrongful Arrest	Unknown
2025-0113	Failure to Act, Discourtesy	14621
2025-0114	Other	14608
2025-0115	Failure to Act	14615
2025-0116	Failure to Act, Discourtesy, Falsification	14621
2025-0117	Wrongful Arrest, Use of Force, Falsification	14608
2025-0118	Failure to Act, Wrongful Arrest, Falsification	14621
2025-0119	Other	Unknown
2025-0120	Wrongful Arrest, Falsification, Abuse of Authority	14609
2025-0122	Abuse of Authority, Falsification, Use of Force, Wrongful Arrest	14586
2025-0123	Use of Force, Falsification, Abuse of Authority	14605
2025-0124	Failure to Act, Discrimination	14608
2025-0125	Falsification, Abuse of Authority, Search & Seizure, Wrongful Arrest	14613
2025-0126	Other	14611
2025-0127	Failure to Act	14605

Table 5

**Note that PTN 2025-0104 was not associated with a complaint, and was instead generated to track an information request issued to RPD, unrelated to a particular case. For this reason, it is not listed in the table above, or included in the count of monthly complaints. In order to maintain transparency in the work we do, the PAB endeavors to provide information regarding all PTNs generated by our system.*

INCIDENT LOCATION

The charts below illustrate the ZIP codes and quadrants where reported incidents occurred. When the location of an incident or complainant is not known, it is listed as Unknown, while Policy complaints (which have no associated incident location) are listed as N/A (or not applicable). Continuing a trend from the previous fiscal year, 14621 was the ZIP code in which the largest number of complaints received in Q1 occurred.

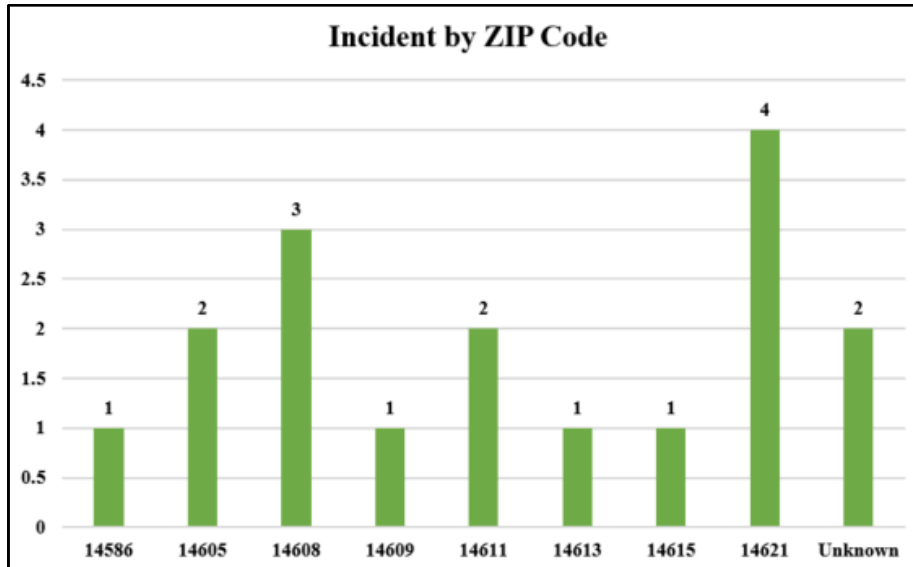


Table 6

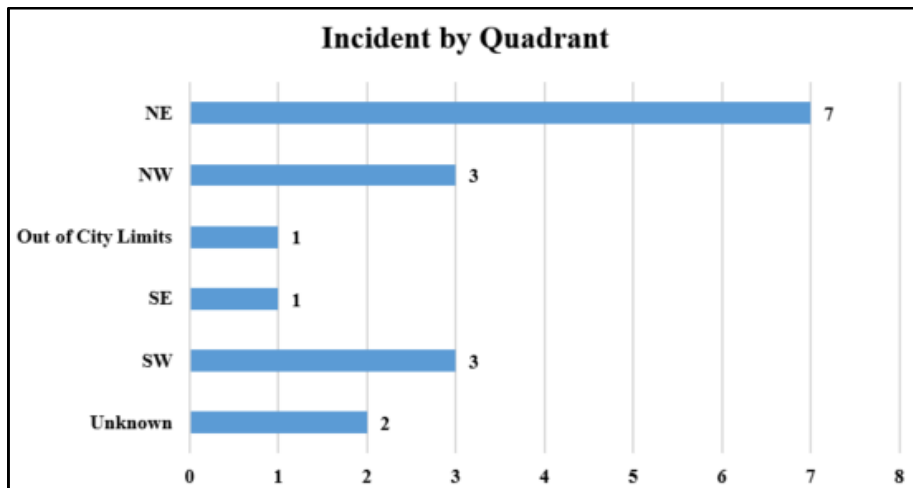


Table 7

COMPLAINANT DATA

The charts below illustrate the ZIP codes and quadrants where identified complainants live. When a complaint was submitted anonymously, or it was otherwise not possible to determine the address of the complaint, it is listed as Unknown.

In Q2, 47% of complaints received did not hold a known complainant address, down from 56% in Q1. Some complainants have expressed reluctance to share their home address for fear of retaliation from RPD, while others simply chose to decline the question.

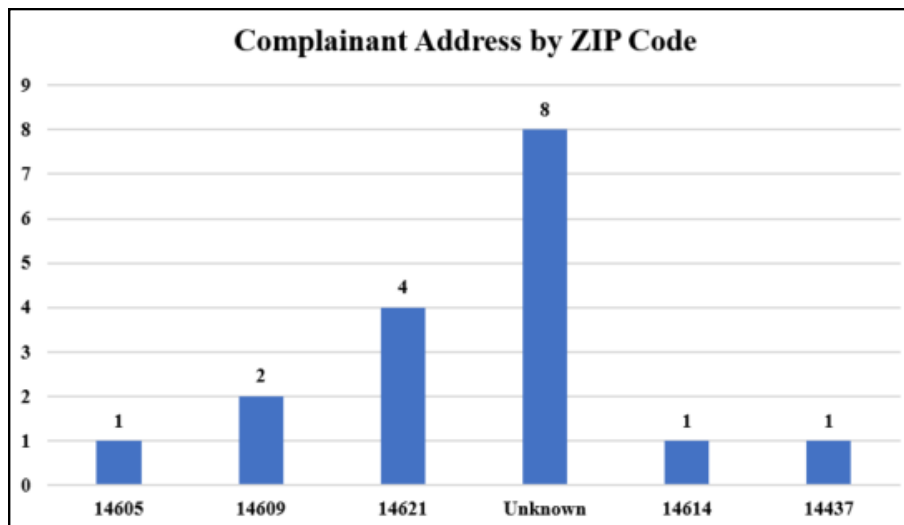


Table 8

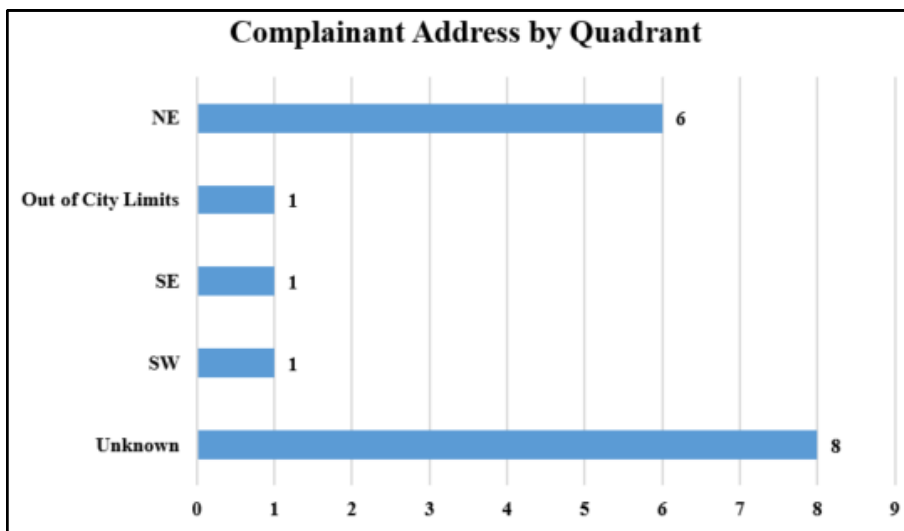


Table 9

COMPLAINANT AGE, RACE AND GENDER

During our intake process, the Accountability & Transparency Division endeavors to collect as much demographic data as possible from our complainants, in order to appropriately track our ability to service different sectors of our community. Still, the data gathered this Quarter reveals that complainants are often hesitant to provide identifying demographic information. The charts below reflect the data gathered from Q2 complainants who were willing to share their demographic information with the PAB, compared to those who preferred not to disclose.

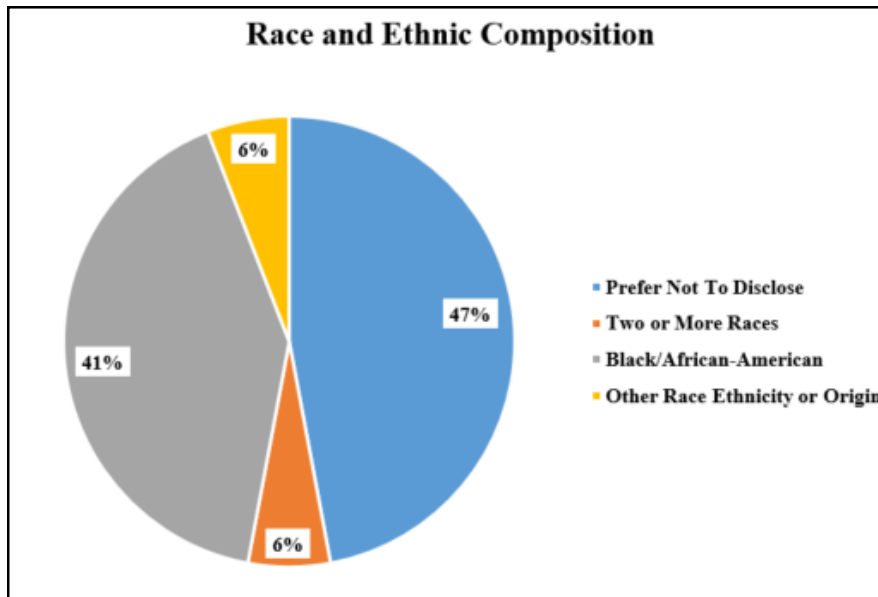


Table 10

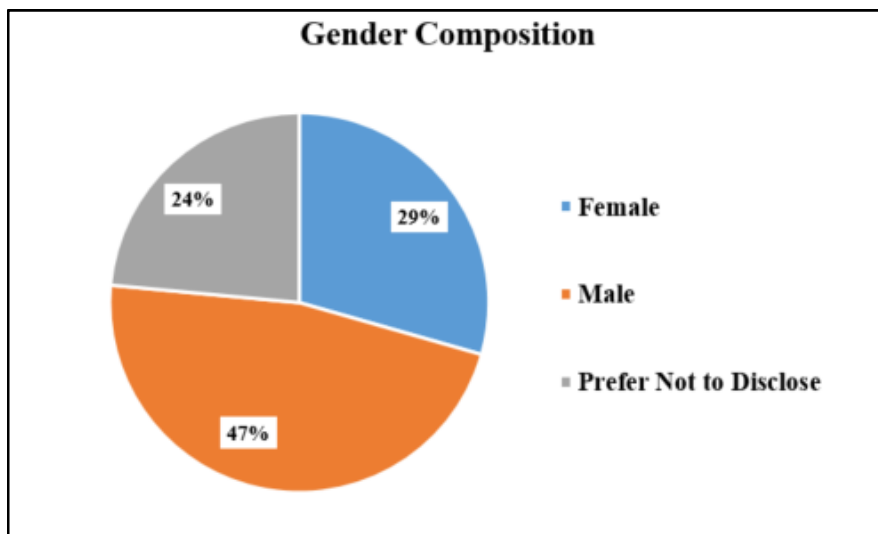


Table 11

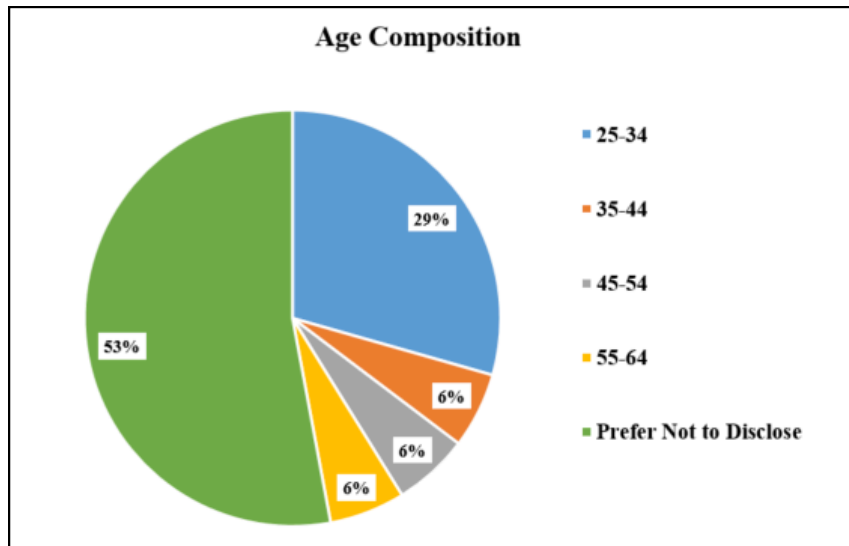


Table 12

POLICY & OVERSIGHT DIVISION

The PAB’s Policy & Oversight Division reviews the rules and practices of the Rochester Police Department, including officer training and procedures.

The ongoing work of the Division of Policy & Oversight is available on the PAB website: rocpab.org/policy-oversight/. Please note that the Policy & Oversight Division closed two (2) Oversight investigations (From calls to Arrival & RPD Budgeting Practices). The From Calls to Arrival: Oversight investigation was published in the month of August. The division made significant progress on initiatives aligned with the Board’s 2025–2027 Policy Agenda. Staff continued research and drafting policies in the following key areas:

- Vehicular Pursuits
- Privacy Impact of RPD Technology
- Sexual Assault Investigations
- Use of Artificial Intelligence in Law Enforcement
- Body Worn Camera Manual Revision
- Drones as First Responders
- RPD Response Times to School related calls

COMMUNITY ENGAGEMENT DIVISION

During Q2, the Community Engagement Team participated in 42 outreach activities, reaching 1,502 community members. The table below includes detailing information for each event, including: the name of the event; the address where the event took place; the type of event; the date; and the number of contacts reached:

Name	Address	Event Type	Date	Contacts
YWCA Empowering Women Luncheon	123 E Main street, Rochester, NY 14604	Network/Tabling	10/1/2025	113
East High Admin	1801 E Main St, Rochester, NY 14609	Intro/Relationship	10/1/2025	1
Assemblywoman Clark Stakeholder Meeting NW	420 Dewey Ave, Rochester, NY 14608	Intro/Relationship	10/2/2025	20
Rochester Hope/Volunteer week without driving	869 N. Clinton Ave, Rochester, NY 14605	Event Collaboration	10/3/2025	15
SNUG- Keep Us Safe Forum	112 Webster Ave, Rochester, NY 14609	Know Your Rights	10/3/2025	25
Say Their Name (Elders & Allies)	1000 E River Rd, Rochester, NY 14623	Network/Tabling	10/3/2025	41
Glory House International	111 N Chestnut St, Rochester, NY 14604	Intro/Relationship	10/3/2025	1
Planned Parenthood	114 University Ave, Rochester, NY 14605	P&O Topic	10/9/2025	1
19th Ward Association Meeting	373 Genesee St, Rochester, NY 14611	Network/Tabling	10/9/2025	10
World Homelessness Day	285 Ormond St, Rochester, NY 14605	Network/Tabling	10/10/2025	37
Communities Not Cages	130 Andrews St, Rochester, NY 14604	Intro/Relationship	10/14/2025	23
North Side Listening Session	216 Clifford Ave, Rochester, NY 14605	P&O Topic	10/14/2025	15
Rochester Re-Entry w/VOA	175 Ward St Building B, Rochester, NY 14605	Intro/Relationship	10/15/2025	9
N Clinton Outreach (Ambassador Program)	821 N Clinton Ave, Rochester, NY 14605	Info/Marketing Distribution	10/16/2025	33
N Clinton Outreach (Ambassador Program)	821 N Clinton Ave, Rochester, NY 14605	Info/Marketing Distribution	10/23/2025	41
Youth Advocacy Program	1150 University Ave, suite 200, Rochester, NY 14609	Intro/Relationship	10/28/2025	6
Roc Women's Business Center (Urban League)	265 N Clinton Ave, Rochester, NY 14605	Intro/Relationship	10/28/2025	1
Arnette Block Club	310 Arnett Blvd, Rochester, NY 14611	Intro/Relationship	10/28/2025	9
National Center for Deaf Health Research	265 Crittenden Blvd, Rochester, NY 14642	Intro/Relationship	10/31/2025	5
Lyell Ave Out Reach	540 Lyell Ave, Rochester, NY 14606	Network/Tabling	11/2/2025	15
Charlotte Community Association Meeting	180 Beach Ave, Rochester, NY 14612	Network/Tabling	11/3/2025	25
Maplewood Associate Meeting	1127 Dewey Ave, Rochester, NY 14613	Intro/Relationship	11/5/2025	20

Table 2

U of R Psych Rehab & Addiction Services	Digital Meeting	General Presentation	11/5/2025	8
NTID (RIT)	Digital Meeting	Event Collaboration	11/5/2025	1
Swillburg Annual Meeting	1235 S Clinton Ave, Rochester, NY 14620	Network/Tabling	11/6/2025	17
URMC & Deaf Kitchen	Digital Meeting	General Presentation	11/12/2025	5
NTID (Staff)	52 Lomb Memorial Dr, Rochester, NY 14623	General Presentation	11/17/2025	26
NTID Admin Luncheon	52 Lomb Memorial Dr, Rochester, NY 14623	Intro/Relationship	11/17/2025	7
NTID (Students)	52 Lomb Memorial Dr, Rochester, NY 14623	Know Your Rights	11/17/2025	14
NEMNU/N Winton Village	1124 Culver Rd, Rochester, NY 14609	Intro/Relationship	11/17/2025	11
Beechwood Neighborhood Meeting	616 N Goodman St, Rochester, NY 14609	General Presentation	11/17/2025	7
Volunteers of America	175 Ward St, Rochester, NY 14605	Intro/Relationship	11/19/2025	1
Edgerton/NW Community Thanksgiving Dinner	41 Backus Steet, Rochester, NY 14608	Network/Tabling	11/20/2025	175
Community Thanksgiving Dinner/ School No 9	485 N Clinton Ave, Rochester, NY 14605	Event Collaboration	11/21/2025	202
LOBA/ROC 7 Turkey Giveaway	1325 Dewey Ave, Rochester, NY 14613	Network/Tabling	11/22/2025	388
RCSD Literacy Community Meeting	145 Midland Ave, Rochester, NY, 14605	Network/Tabling	11/25/2025	38
VOCAL Civil Rights Union	189 N Water St, Rochester, NY 14604	Intro/Relationship	12/2/2025	11
Asbury Lunch	1010 East Ave, Rochester, NY 14609	Network/Tabling	12/7/2025	76
St Joseph's Intro	417 South Ave., Rochester, NY 14620	Intro/Relationship	12/9/2025	8
Greater Rochester Health Foundation	255 East Ave #402, Rochester, NY 14604	Intro/Relationship	12/16/2025	1
NYS Oversight Consortium	Digital Meeting	Intro/Relationship	12/16/2025	16
VOA Presentation	175 Ward St, Rochester, NY 14605	Know Your Rights	12/18/2025	24
Total Engaged:				1502

CASE STATUS DEFINITIONS

Abuse of Authority: This wide-ranging category pertains to an officer's conduct that is harmful and that serves no lawful or appropriate law enforcement purpose. It may include using a position of power for personal and unprofessional purposes.

Board: The Police Accountability Board; such Board is a public agency within the meaning of New York Civil Rights Law §50-a.

Case Management Review: The report is under review by the case management division or is awaiting assignment to a division for review.

Complaint: A written or oral report regarding alleged police misconduct made by any individual or group of individuals.

Discourtesy: This category pertains to verbal and non-verbal communication by officers which is characterized by harsh, profane, insolent, or intentionally insulting language.

Disposition: The status of a case, and if concluded, the outcome.

Discrimination: The unlawful targeting or treatment of a person or persons due to their membership in a protected class, such as discrimination based on race.

Failure to Act or Respond: This category pertains to complaints regarding an officer's failure to respond to a call for help, an officer's failure to identify themselves upon request, or failure to intervene when there is a duty to do so, such as when a person in custody requires medical attention.

Falsification and Improper Documentation: This category includes allegations that officers made inaccurate statements orally or in writing. These complaints may allege that an officer made material misstatements of fact or law, failed to document an incident that should have been documented, or documented the incident improperly, whether in writing or orally, in a police report, official statement, or other document.

Intake: PAB's case management team initially handles reports from the public. Case management takes reports that come via live phone calls, voicemails, an online complaint form, or email.

Misconduct: Any acts or omissions by an officer of the Rochester Police Department that are unlawful, contrary to Rochester Police Department policy, or otherwise inappropriate.

Non-Investigable: When the PAB is unable to obtain sufficient information from a reporter, determines the report is outside of PAB jurisdiction, or if the report does not contain an allegation of officer misconduct or RPD policy recommendations, the case is closed as non-investigable.

Officers: The sworn officers of the RPD, including but not limited to the Chief, deputies, captains, lieutenants, commanders, and all other sworn law enforcement professionals.

Other Misconduct: This catch-all classification concerns any type of alleged misconduct that does not fit into any of the other categories, including failure to identify and littering.

Oversight Investigation: The Policy and Oversight Division is conducting a policy-level investigation that addresses a specific subject or aims to answer a particular question.

Policy: This category of complaint concerns systemic patterns, practices, policies and procedures of RPD.

Policy and Oversight Review: The complaint is under review by the Policy and Oversight Division for a Proposal for Change or Oversight Investigation.

Proposal for Change: The Policy and Oversight division is preparing a Proposal for Change, which is a community and data-driven process where the PAB makes formal recommendations to change policies and practices that impact the Rochester Police Department.

Professional Standard Section (PSS): The internal affairs section of the Rochester Police Department.

Response to Protests: This category of complaint pertains to incidents of police activity during protests or other public assemblies such as parades and festivals, which may affect large groups of people, rather than a single individual.

Request for Information: The Accountability and Transparency Division has submitted a request for evidence from RPD and other relevant agencies.

Search and Seizure: This category is concerning the search of a person or property including but not limited to their home, vehicle, business, or items in their constructive, actual or presumed possession.

Sexual Misconduct: This category includes allegations of assault, coercion, or harassment of a sexual nature.

Use of Force: This category includes any physical force or threat of physical force used by RPD officers.

Wrongful Arrest: This category includes incidents in which someone may have been arrested or charged with a crime without legal or factual basis.

**Note: Due to the court decision dated April 28, 2025, several definitions have been removed or revised to reflect the current limitations on the Police Accountability Board's authority. As the PAB is not currently legally permitted to conduct investigations of individualized allegations of police misconduct, hold panel reviews, issue findings, or make disciplinary determinations, any language implying these functions has been updated to align with the Board's current work.*

The PAB is committed to producing monthly reports that are valuable to the public and welcomes feedback on how to make its data more accessible. Feedback can be submitted via email to PABFeedback@CityofRochester.gov.